## Language Access Under the Affordable Care Act

6<sup>th</sup> Annual Hawai'i Conference on Language Access **Priscilla Huang, JD** August 7, 2013



### Roadmap

- Demographic profile of LEP individuals in the U.S.
- Statutory and regulatory requirements under the ACA
- What Federal resources are currently available to LEP consumers?
- Policy recommendations



## Demographic profile of LEP individuals in the U.S.



## **LEP Demographics**

- Over 60 million people speak a language other than English at home (21% of the population)
- Over 25 million (9 % of the population) speak English less than "very well," and may be considered LEP
- 8.5 million children under age 19 live in a household with at least one LEP parent

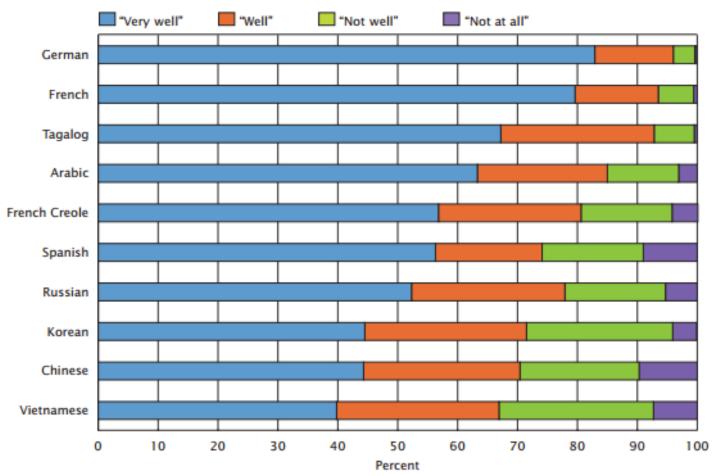
SOURCES: American Community Survey Report, Language Use in the United States: 2011 (August 2013). American Community Survey, 2011, Table DP02, SELECTED SOCIAL CHARACTERISTICS IN THE UNITED STATES, 2009-2011 American Community Survey 3-Year Estimates



Figure 2.

English-Speaking Ability for the Top Ten Languages: 2011

(Population 5 years and over who spoke a language other than English at home)



Source: U.S. Census Bureau, 2011 American Community Survey.

### **LEP Enrollees**

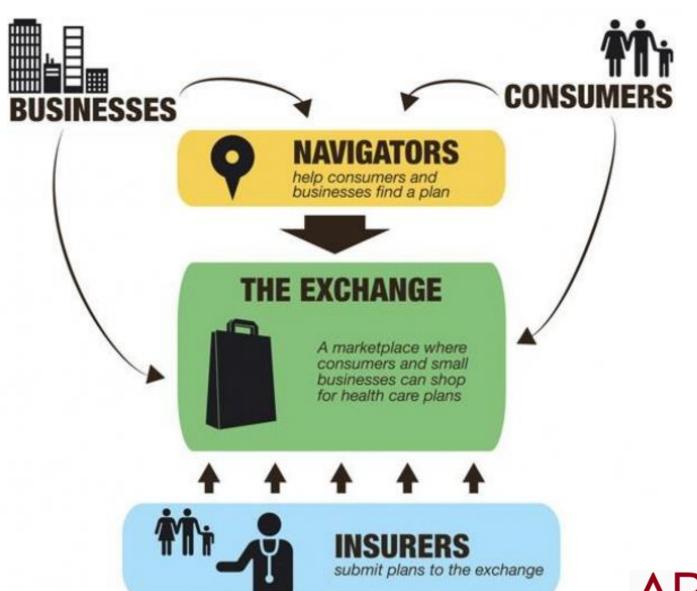
- 23% of expected Exchange applicants speak a language other than English at home
- About 95% of uninsured LEP individuals <400%</li>
   FPL will be income eligible for help paying for insurance

SOURCE: Kaiser Family Foundation, Profile of Health Insurance Exchange Enrollees (March 2011).



## Statutory and Regulatory Requirements







## Title VI of the Civil Rights Act of 1964

- "No person in the United States shall, on the ground of race, color, or <u>national origin</u>, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance." 42 U.S.C. § 2000d
- "National origin" includes individuals with limited English proficiency (LEP)



## Non-discrimination (ACA § 1557)

- Extends federal civil rights laws prohibiting discrimination on basis of race, color, national origin, gender and disability to:
  - Any health program or activity receiving Federal financial assistance <u>including</u> credits, subsidies or <u>contracts of</u> <u>insurance</u>
  - Any program or activity administered by a federal Executive agency
  - Any entity established under Title 1 of ACA (Exchanges)

AMERICAN HEALTH FORUM

HHS OCR has issued an RFI seeking info to assist in OCR's rulemaking

## **Notice Requirements**

- "Plain language" requirement for health plans (ACA § 1331)
  - "The term 'plain language' means language that the intended audience, including individuals with limited English proficiency, can readily understand and use ..."
- Summary of Benefits and Coverage, and Uniform Glossary (ACA § 1001)
- Claims Appeals Process (ACA § 1001)



### **Translation Thresholds**

- 2012 federal regulations adopted a threshold of "10 percent or more of the population living in the consumer's county are literate only in the same non-English language" for language services
- A 10% threshold leaves out millions of LEP individuals!

	10%	5%	500
# Counties	255	565	1,284
# States	23	37	50 states plus DC, PR

## Sample Summary of Benefits and Coverage (CMS/CCIIO)

Summary of Benefits	and Coverage: What this Plan	Covers & What it Costs	Coverage Period: Coverage for:	[See Instructions]   Plan Type:			
This is only a summary. If you want more detail about your coverage and costs, you can get the complete terms in the policy or plan document at www.[insert] or by calling 1-800-[insert].							
Important Questions	Answers	Why this Matters:					
What is the overall deductible?	\$						
Are there other deductibles for specific services?	\$						
Is there an <u>out-of-</u> <u>pocket limit</u> on my expenses?	\$						
What is not included in the <u>out-of-pocket</u> <u>limit?</u>							
Is there an overall annual limit on what the plan pays?							
Does this plan use a network of providers?							
Do I need a referral to see a specialist?							
Are there services this plan doesn't cover?							

	::		_	保單期限:[請參見說明]
福利和承保範圍擠要:	計劃承保範圍及費用 <b>承保對象:</b>	#	·劃類型:	
<b>這不是一份保</b> 款或保險計劃文		範圍和費用的詳情,	可造訪 www.[insert] 或撥打 1	800-[insert] 獲取保單內的完整條
重要問題	答案	重要之因:		
什麼是總自付額?	\$			
具體服務 <u>有其他的</u> 自付額嗎?	\$			
在我的費用中有 <u>自付限</u> <u>額</u> 嗎?	\$			
什麼不包括在 自付限額中?				
保險計劃支付額是否有 總年度限額?				
本計劃使用 <u>醫療服務提</u> 供者網絡嗎?				
我需要轉介才能去看 <u>專</u> 家嗎?				
本計劃是否有不承保的服務?				

OMB Control Numbers 1545-2229, 1210-0147, and 0938-1146 Released on April 23, 2013 (corrected)

1210-0147, 和 0938-114 Released on April 23, 201





## Sample Uniform Glossary (CMS/CCIIO)

#### **Glossary of Health Coverage and Medical Terms**

- This glossary has many commonly used terms, but isn't a full list. These glossary terms and definitions are intended
  to be educational and may be different from the terms and definitions in your plan. Some of these terms also
  might not have exactly the same meaning when used in your policy or plan, and in any such case, the policy or plan
  governs. (See your Summary of Benefits and Coverage for information on how to get a copy of your policy or plan
  document.)
- Bold blue text indicates a term defined in this Glossary.
- See page 4 for an example showing how deductibles, co-insurance and out-of-pocket limits work together in a real
  life situation.

#### Allowed Amount

Maximum amount on which payment is based for covered health care services. This may be called "eligible expense," "payment allowance" or "negotiated rate." If your provider charges more than the allowed amount, you may have to pay the difference. (See Balance Billing.)

#### Appeal

A request for your health insurer or **plan** to review a decision or a **grievance** again.

#### **Balance Billing**

When a provider bills you for the difference between the provider's charge and the allowed amount. For example, if the provider's charge is \$100 and the allowed amount is \$70, the provider may bill you for the remaining \$30. A preferred provider may not balance bill you for covered services.

#### Co-insurance

Your share of the costs of a covered health care service, calculated as a percent (for example, 20%) of the **allowed** 



#### Co-payment

A fixed amount (for example, \$15) you pay for a covered health care service, usually when you receive the service. The amount can vary by the type of covered health care service.

#### Deductible

The amount you owe for health care services your health insurance or plan covers before your health insurance or plan begins to pay. For example, if your deductible is \$1000, your plan won't pay anything until you've met



(See page 4 for a detailed example.)

100%

your \$1000 deductible for covered health care services subject to the deductible. The deductible may not apply to all services.

#### Durable Medical Equipment (DME)

Equipment and supplies ordered by a health care **provider** for everyday or extended use. Coverage for DME may include: oxygen equipment, wheelchairs, crutches or blood testing strips for diabetics.

#### 健康承保及醫療術語表

- 本術語表包含了許多常用術語,但並不完整。這些術語及其定義的目的進行教育,可能與您的 計劃的術語及定義有所不同。在您的保單或計劃中使用時,某些術語也可能有不完全相同的含 義,在這種情況下,以您的保單或計劃為準。(要瞭解如何獲取您的保單或計劃文件的副本, 請參閱您的福利和承保範圍摘要。)。
- 黑體藍色文字指明本術語表中定義的術語。
- 請參閱第4頁上範例,這個範例顯示自付額、共同保險及自付限額在實際生活中如何共用。

#### 允許額

為支付承保的健康照護服務所依據的最高金額, 也可能稱為「合格費用」、「允許支付額」或 「協議費率」。如果您的**醫療服務提供者**收費 超過允許額,您可能必須支付差額。(請參閱 **差額**。)

#### 上訴

向您的健康保險公司或**計劃**提出再次審查一個 決定或**申訴**的請求。

#### 差額

醫療服務提供者按提供者的收費與允許額之差額向您收費。例如,如果醫療服務提供者的收費是100美元,但允許額是70美元,提供者可能會向您收取30美元的餘額。首選提供者可能不會就承保的服務向您收取差額。

#### 共同保險

您為承保的健康照 護服務費用分擔的 份額,按服務**介許** 額的百分比計算 (如 20%)。您您 伊共同保險**的** 



珍妮支付 她的計劃支付 20% 80%

#### 共付額

您為承保的健康照護服務所支付的固定金額(如 15 美元),通常在您接受服務時支付。此金額 因承保健康照護服務的種類而異。

#### 白付額

在您的健康保險或計 劃開始支付之前,您或 所欠您的健康保險或 計劃承保健康照護服 務的金額。例如, 果您的自付額是 1000 美元,在您達到 1000

美元自付額之前,您



珍妮支付

支付 她的計劃支付 0%

(詳例請參閱第4頁。)

的計劃將不會為承保的健康照護服務支付任何費 用,但這些服務需受自付額的限制。自付額可能 不適用於所有服務。

#### 耐用醫療設備(DME)

由醫療服務**提供者**為日常或延長使用所訂購的 設備及用品。耐用醫療設備的承保範圍可能包括:氧氣設備、輪椅、拐杖或糖尿病病患用的血 液測試修。

## **Navigator Programs (ACA § 1311)**

- Each Exchange must have a navigator program.
- ACA requires that info be provided in a "culturally and linguistically appropriate" manner.
- Regs direct exchanges to create training standards to ensure navigators are qualified to provide information "in a manner that is culturally and linguistically appropriate to the needs of the population being served by the Exchange, including individuals with limited English proficiency."



# What Federal resources and assistance are currently available to LEP consumers?



### Welcome to the Marketplace

The Health Insurance Marketplace is a new way to get coverage that meets your needs.

Starting October 1, 2013, you can come here to fill out an application and see your plan choices. In the meantime, we can help you get ready.



#### HOOSE YOUR STATE AND WE'LL TELL YOU YOUR NEXT STEPS



If you live in Hawaii, the Hawaii Health Connector is the Health Insurance Marketplace to serve you. Instead of HealthCare.gov, you'll use the Hawaii Health Connector website to apply for coverage, compare plans, and enroll. You can apply as early as October 1, 2013. Visit Hawaii Health Connector now to learn more.

#### VISIT HAWAII HEALTH CONNECTOR NOW

#### **QUICK INFORMATION**

For the Media

About the Affordable Care Act

For States

For Partners

Regulatory and Policy Information

For Businesses

#### RESOURCES IN OTHER LANGUAGES

中文 (Chinese) Kreyől (French Creole)

란국어 (Korean) Polski (Polish)

Português (Portuguese) Español (Spanish)

tiếng việt (Vietnamese)

#### GET EMAIL UPDATES

Email Address

SIGN UP

Aiready a subscriber? MANAGE YOUR SUBSCRIPTIONS | PRIVACY POLICY

SITEMAP | GLOSSARY | HELP CENTER | ARCHIVE

ACCESSIBILITY | PRIVACY POLICY | PLAIN WRITING | VIEWERS & PLAYERS







Learn

**Get Insurance** 



Individuals & Families

**Small Businesses** 

All Topics ∨

Search



#### Other Language Resources

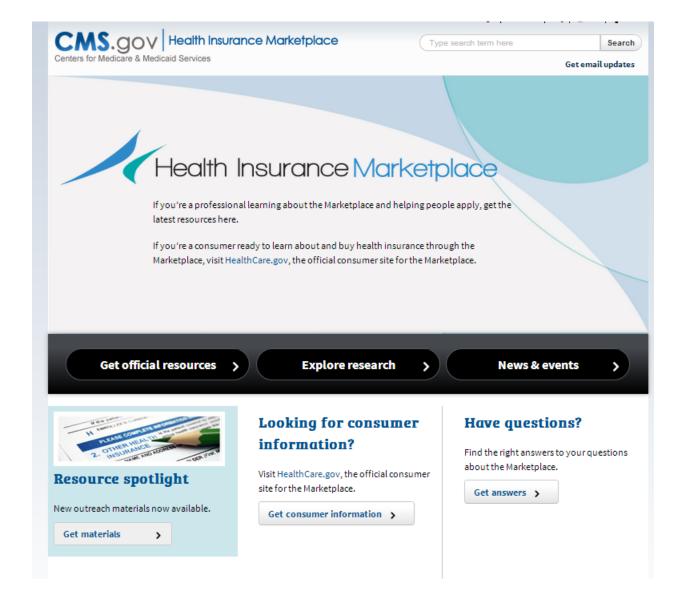
ChineseFrenchFrench CreoleGermanGujaratiHindiKoreanPolishPortugueseRussianSpanishTagalogVietnamese

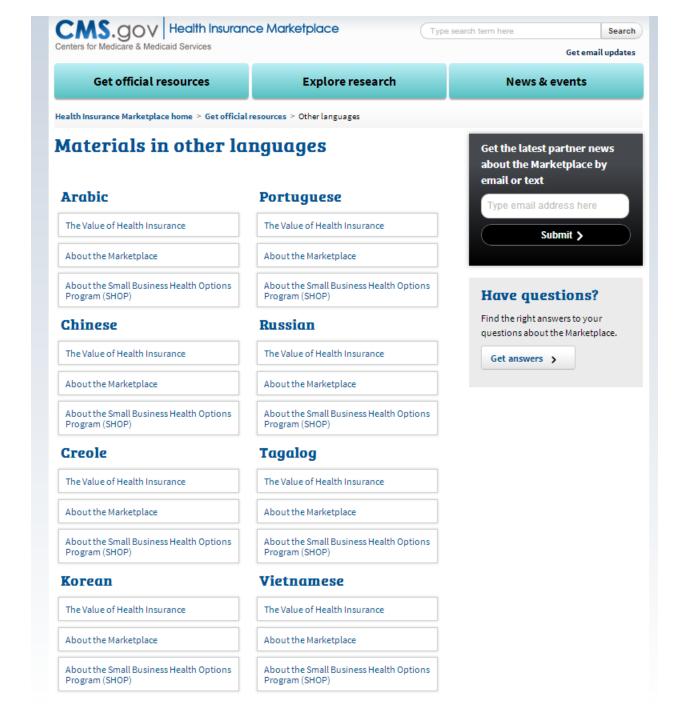


Chinese

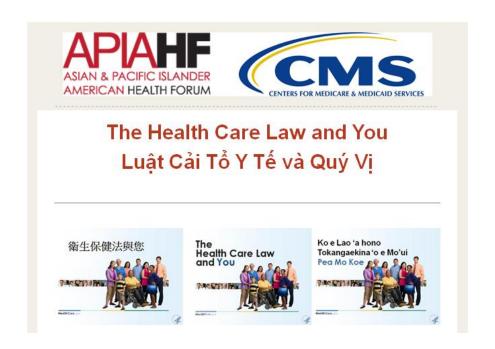
你有權利免费用您的語言獲得幫助和資訊。要用中文與傳譯員探討健康保險市場,請 致電 1-800-318-2596.

## Marketplace.cms.gov





## apiahf.org





Chinese (traditional), Korean, Vietnamese, Tagalog, Hindi, Bengali, Hmong, Khmer, Lao, Samoan and Tongan.



## **Policy Recommendations**

- Translate application, website and other vital documents into at least 15 languages
- Work with your state Exchange to develop a language access plan
- Include in-language taglines on all written materials and websites
- Ensure translated materials are reviewed for quality and cultural appropriateness



## **Policy Recommendations**

- Adopt a 5% or 500 LEP threshold for the SBC,
   UG and other vital documents
- Conduct in-language focus group testing of outreach and educational materials
- Ensure your state's call center and all application assisters collect and report the language needs of callers/consumers
- Conduct periodic language need assessments



## **Acknowledgements and Resources**

- Special thanks to Mara Youdelman, Managing Attorney, National Health Law Program
- <u>Language Access Checklist for Marketplace</u>
   <u>Implementation</u>
- <u>Translation Glossaries: The Need for Standardization</u> of ACA-related Terms
- Short Paper 6: The ACA and Application of § 1557 and Title VI of the Civil Rights Act of 1964 to the Health Insurance Exchanges
- Short Paper 5: The ACA and Language Access

### **Contact information**

Priscilla Huang

phuang@apiahf.org

202-466-3550

